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THE LEVEL OF NUTRITION IN KERALA

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THE LEVEL OF NUTRITION IN KERALA*

I. Introduction

A considerable proportion of the Indian Population is generally believed to suffer from undernutrition and malnutrition. The proportion of India's population falling below the minimum level of nutrition is anybody's guess; an attempt to derive such proportion from the available data is beset with a host of conceptual and statistical problems. Granting that the significant proportion of the population do not get sufficient calories, proteins, etc., is it because there is not enough to go round or is It because the available supplies are unequally distributed?

In this paper we shall attempt to make an assessment of the nutrition status of the people in Kerala. A study of the availability and intake of food may indicate broadly the extent to which undernutrition and malnutrition are due to underproduction or maldistribution or both. Though the analysis is with special reference to Kerala, we hope that the conclusions emerging from this study will have wider applications.

II. Assessment of Nutrition Status - Methodological Problems.

Recent attempts at assessing nutrition levels and estimating the proportion of the population suffering from nutritional inadequacy are based on consumer expenditure data. Thus for instance, Dandekar and Rath have, on the basis of the National Sample Survey data, estimated that about one-third of the rural population and about one-half of the urban population live on a diet which is inadequate even in respect of calories. I

^{*} The Author has benefitted greatly from the comments by Professor K.N.Raj and Professor I.S.Gulati on an earlier Draft. The author alone is responsible for the errors which remain.

^{1.} V.b. Dandekar and Nilakanta Rath, Poverty in India, Indian School of Political Economy, 1971, See also: P.D.Ojha, A Configuration of Indian Poverty, Challenge of Poverty in India, ed. A.J. Fonseca, Vikas Publications, 1971.

Consumer expenditure data are obviously not suitable for estimating food intake, as there is likelyto be a wide margin of reporting error in the quantities of food items consumed in the sample households. An assessment of nutrition status requires more accurate and reliable information. The food and Agriculture Organisation of the United Nations(F.A.) has recommended two methods, the direct method of food consumption Surveys and the indirect method of food Balance Sheet, to assess food intake and nutrition status of a population. We attempt here an assessment of food consumption and nutrition level in Kerala in recent years by using both these methods. Before we proceed to do that let us consider some of the methodological issues involved.

The assessment of nutrition status of a population requires two types of information: (a) norms of nutritional need, and (b) estimate of the intake of different nutrients. Both thes are generally difficult to obtain in sufficient detail and precision even in developed countries. The information gap is wider in the case of developing countries.

(a) Mutritional needs are governed by a host of variables like a person's age, sex, body weight, occupation, intensity of work, type and level of leisure activities and so on.

Townsend observes:

"There are real difficulties in estimating nutritional needs, The nutritionists have not subtly broken up the the different needs of individuals; they have made overall estimates. These estimates are not even based on studies of the intake of persons in different occupations Beyond a certain minimum (some where, perhaps, between 1000 and 1500 (Calories), the number of calories a man needsdepands upon the society in which he lives. Even his dietary needs depend upon climate, the kind of housing he lives in, the kind of job he has, and kind of leisure activities he follows. In other words, estimates of need, even natritional needs, cannot be absolute; they must be relative to the kind of society in which a man is living". 3

^{2.} Food and agriculture Organisation of the United Nations, Manual on Food and Nutrition Policy, Rome, 1969.

^{3.} Townsend.P. "The Scale of Meaning of Poverty in Contemporary Western Society", Dependency and Poverty, 1963-64, Colloquium Series Paper, Brandeis University, quoted by Martin Rein,

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Loince bursing and the second of the second mejor determinant of one pay touch attem brown runants it is clour that we desired assists for a setter chort for the letion of dietary allowances without norms on heights and weights of different age groups of the second notes seems to be available for this country v.

Even less is Whow word the folker determines of dictory needs of They read the state of the stat different indiviously or des groups? The individe council of Modical o des vivo ode, paras de conjuntivos rividad Research (L.C.M.R.) has placed the saydrage neacupita requirement Airda, b. minub dael ainuean and bus craiontunes qf calories at 2400 and as opnoroung a stagmans per day for India. On the bases of MAC sale Tres allessed sale of different age groups and 1961 Consus data, Sukhotme has worked out the per coput colorie requirement for India which comes to 2100 per day at the physiological level and 2250 to 2300 per day at the retail level. above estimates are for the country as a whole. But there are significant interregional variations in the factors effecting calorie nequirement arising from difference by in eligate, holy build, type and level of activity, etc. In this connection, it may be noted that the per caput calore requirement for Ceylon - which is clima tically and otherwise similar to Kerala, but has! a higher per caput income - has been estimated at 1930 for day at the physiological level. Incidentally it may be

^{4.} R. Rajalekshmi, and C. V. Zamakrishnen "Dietory Mutritional Allowanegs for Indiana", Pl.F.Ds. Hum. Butr. Vol. I. P. 166.

^{5.} National Institute of Nutrition, C. Jonalat, Et.al., Diet Ltlas of India, Indican Council of Medical Research, Ayder abad, 1969, Pp. 40,42.

^{6.} P.V. Sukhatme, Feeding India's Growing Millions, Asic Auglisaing House, 1965, pp.20-23.

^{7.} Thenkapillai Jogaratnam and Thomas T. Poloman, Food in the Economy of Coylon., Cornell International Agricultural Boyoloment Bulletin, 11, October 1969, ...32.

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noted that the per caput intake of calories in Japan was only 1989 at the beginning of the Fifties and 2275 by the end of the decade. As for fat, the daily intake needed is believed to be in the range of 45 to 60 grams.

(b) The actual intake of food and their nutritive values are equally difficult to estimate. One source of this information is food balance sheets; but food balance sheets show of the average availability of different foodstuffs for any countror territory. Results of food consumption surveys show the intake of food by the units surveyed which usually consist of households. But the actual intake by individual members in a family is difficult to assess, and, the pattern of food consumption in a family may not correspond to the nutritional requirem of individual members. The estimation of nutrient values is also liable to considerable margin of error. They depend on a the number of factors like/condition of the food, its processing, cooking, wastage, etc., which cannot be assessed accurately.

III. Food Balance Sheet

"Food Balance Sheets show for a country for a specified period the flow of food from production, adjusted for trade, to supplies available for human consumption, taking into account changes in stocks, quantitities used for animal feed, seed, manufacture and the amounts lost during distribution up to the retail level. They also show the supplies as well as their nutrient values expressed in terms of calories and some nutrients at the retail lelve? 9

A national average of per capita intake of food and nutrients is only a rough approximation and is apt to asscure interrational variations in production, distribution and utiliarian. Regional food balance sheets would be closer to real

^{8.} Kazhushi Okkewa and Nobukiyo Takamatzu, Report of the Surve Of Japanese Experiences of Changes in Food Habits in Relati to production pattern. Asian Productivity Organisation, 197

However, preparation of a regional food balance sheet is a more difficult task and poses serious statistical problems, especially in a developing country. For instance, a region within a country is more "open", while data on inter-regional flows of commodities are not readily available in such a country.

The summary results of the food belance sheet of Kerala are presented below. The food balance sheet is based on data contained in several publications of the State Planning Board, Bureau of Economics and Statistics of the Government of Korala. The coverage and accuracy of the data leave very much to be desired. Calories, froteins, and fat of different food items are estimated with the help of the food composition tables given in I.C.M.R.'s Nutritive Value of Indian Foods and the Flanning of Satisfactory Diets. The assumptions used here are similar to those underlying the food balance sheet of India, 1961-62, published by the Food and Agriculture Organisation. The reference period of the following estimates is the mid-pixties, representing a three-year average from 1963-64 through 1965-66. The net availability of different food items and their nutritive values are presented in Table I. 10

The total energy value of the above works out to a little over 2192 calories per coput, per day. The intake of proteins and fat come to about 41 grams and 60 grams respectively. It may, however, be noted that the above food balance sheet of Kerala has

For details regarding data, assumptions and estimation procedures, see P.G.K. Anikar, Food Balance Sheet of Kerala. Working Paper No.6, Centre for Development Studies, October 1972 (Mimeographed).

we have omitted items like duck egg and meat, inland fish, green leafy vegetables, other vegetables, certain root crops like yam, colocasta, etc., Local consumption of a number of food items is largely dependent on imports from other States in Imia, but no accurate and reliable data are available on their imports. Potato, cilsceds like groundnuts, vegetable oil like Vanaspati, certain fruits like oranges, applies, grayes and pulses, etc., belong to this category. Our estimate of meat does not take into account animals slaughtered outside the licensed slaughter houses. When allowance is made for those omissions per caput availability of calories and proteins would go up significantly and would most probably be atleast as high as the requisite minimum.

IV. Food Consumption Surveys

an indication of the food supplies which are presumed to have give into human consumption. "Moreover, the estimates refer to annual supplies and, therefore, cannot provide information on seasonal variations. A further limitation is that they relate to the country or territory as a whole and so conceal regional differences, and of course, differences which may exist among socio-economic, occupation, age and sex groups."

Food consumption surveys are a more direct method of assessming food intake and nutrition status. Food consumption surveys provide information on different aspects of food consumption from a sample of units such as households or individuals selected

^{11.} Manual on Food and Nutrition Policy, op.eit, P.15

FOOD BLINGS SHEET, KERNLA

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COSTROBILY	Tet Fuoc	Kilogram per year	Grans.	!	Proteins per day(gm.)	Fat por
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o K Kro Side	97	1.60	\$. (3)	**************************************		0.01
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ty meat		0.01	0.03	0.03		Nogligialo
			2.51	2.91		0.08
ಸೆಂದ ೦೮೦೫	131.5	0.71	1.94	3.35		0.26
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nd Fats						
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Total			13.10	117.91	•	13.10
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TABLE I FOOD BLULMCE SHEET, KERALL

3 Year average 1053/54 to 1065/66.

Population, 184.78 lekhs

		Per Ca	Capita Consump			
ALIGOTOPIEX	Het Ford	17 13 1	Gram per		Frotoins por	Fat per day
631s						
11000	1638563	91.38	250.35	855.00	16.73	2.50
THE COLUMN	164804	10.00	27.40	94.60	3.23	0.40
Can () () () () () () () () () (52t	0.03	0.08	0.20	0.01	Negligibl
7901	6533	က မ န	0.94	3.08	0.07	-00-
Other cereals & millets	2054	1.15	C.41	1.35	0.04	0.01
Total			279.18	965.51	22.13	2.92
Starchy Food						
Sweet Fotato	35295	1.50	5.23	5.78	0:06	0.02
Fanioca	1307122	75.61	207,15	325.23	1.45	0.41
Total			212.30	332.01	1.51	0.35
Sugar			25.19	100.26		
Pulses, rute and til seads	in a					
		3.62	10.00	34.00	1.24	0.21
Coconsts	6F5200	35.46	97.15	431.35	4.37	40.41
Total			107.16	465.35	5.61	40.62

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from the general population or different sections of the population.

"The tor 'food consumption survey' should refer preferably to surveys in which special attention is paid to the collection of information on quantitites of food consumed, at a specified level such as retail level, as it enters the kitchen or is used for the proparation of meals, and in sufficient detail to permit the calculation of the nutritive value of the diet." 12

(a) In Kerala a number of diet surveys were carried out over the years. The results of some recent rounds, 1965 through 1968, are presented below. 13 Before we proceed to examine these results, we will consider the sampling design and coverage, mode of enquiry, and socio-economic characteristics of the sample hauseholds.

The diet survey in 1965 was confined to the monozite belt of Trivandrum District. A total of 220 families, 20 each from 11 sample villages, were covered by the survey. The 1966 survey covered the districts of Alleppey, Calicut, Cannanore, Ernakulam, Kottayam, Palghat and Quilon. In all 796 families were surveyed. The 1968 survey was extended to 14 Applied Nutrition Programme (ANP) Blocks, distributed over all the districts in the State. A major limitation of the recent rounds of the diet survey in Kerala is that the sample consists exclusively of rural households. The mode of the survey, as recommended by the I.C.M.R. consisted of weighing raw foods. The meals taken outside the home by members of the selected families are apt to be partially or fully emitted by the survey. It is a common

^{12.} Programme of food consumption surveys, op.cit.P.9.

^{13.} Nutrition Research Laboratories. Report on Mutrition Work Done in States in 1965, 1966, and 1967, Indian Council of Medical Research, Hyderabad, Annual Report on Nutrition Activities carried out in the States and Union Territories for the year 1968, Directorate General of Mealth Services, New Delhi, (Mineographed); Report on the Baseline Dietory Survey and Natrition Survey conducted in ANP Blocks, Public Health Laboratory, Government of Merala, (Unpublished).

practice, especially among the working class families that is carning members take one or two meals a day from rest sants her their homes or places of work. The emission of this tem is bound to materially affect the estimate of the intake of food and nutrients. The Field Assistants visited the sample has scholds during three consecutive days to collect the data of and intaked the weighnest technique has been meeting with increase or resistance from the respondents, especially from the upper a sata of households, and in such cases the interview method is loped.

A good proportion of the families included in the samples of successive rounds of the diet survyes conducted in trala belonged to the low-income occupational groups. Thus for instance, of the 220 sample households covered by the diet survey in 1965, 118 were fishermen families and 34 were labour dilies. Of the 796 households surveyed in 1966, about one-hale belonged to the labour class. The 1967 diet survey covered 69° families; of these, 348 belonged to the labour class. In 1968, the diet survey was extended to 1,400 families; of these more to more half 725 families consisted of labour class households.

The average income of the sample families, as sorted in diet surveys, is found to be low, very much lower in theesestimated state average. The average income of all so le families in 1965 works out to about As. 121.00 per menth. The corage size of a sample family being 7.5, the annual income per person among the sample families comes to about Es. 190, as against the estimated state income per capita of Es. 216.9 during 1965-6. The average income per person even among the highest income group of families, Es. 220 and above per month, came to only Es. 7.60 per year, which was loter than the regional income per capita. The

average monthly income per femily among the households surveyed during 1966 is reckened at Rs.109. Given the average size of the family as 5.9, the annual income per person among the sample families would be Rs.218; the per capita income in Kerala in 1966-67 is estimated at Rs.446.57. The monthly income of the sample households covered in 1967 is given as Rs.126, on the average, and the average family size as 7.1. This gives an annual income of Rs.216 per person while the State income per capita for 1967-68 comes to Rs.227.66. The average income per family among the 1968 sample comes to Rs.108 and the average size of families is seven. On this basis, the average income per person would work out to a little over Rs.185, per year, as against the satimated state income per capita for 1968-69 of Rs.525.96.

True, the average income per caput does not tell the whole story, given the inequalities in the distribution of income and wealth. Unfortunately, no estimate of the distribution of income and wealth in Kerala is available now.* However, the results of the National Sample Survey on consumer expenditure would shed some light on the pattern of income distribution. The distribution of the rural population, as of 1964-65, according to the level of monthly per caput consumer expenditure is presented

^{*} Presently Professor T.M.Krishnan and Mr.M.Subunctan Nair at the Centre for Development Studies are engaged in working out the distribution of income and wealth in Kerala.

in Table 2.

Table 2: Percentage Distribution of Burel Population of Kerala According to Monthly per caput consumer Expenditure.

Expenditure Class. (ES.)	Yearly Per Caput Ex- ponditure(Rs.)	reral papalati.	Cumulative per- m. centage.
0 - 8	73.80	6.48	5.48
3 - 11	115.44	11.8	18.36
11 - 15	144.48	8.4	26.80
13 - 15	168.34	0.44	36.24
15 - 18	198.50	14.20	50.44
18 - 21	229.44	10.38	60.82
21 - 24	270.12	8.50	69.32
24 - 28	310.92	8.61	77. 93
28 - 34	368.28	6.95	84.88
34 - 43	458.28	6.48	91.36
43 - 55	582.96	4.18	95.84
55 ~ 75	728.04	2.91	9 🔍 45
75 and above	1195.32	1.55	100.00

Source: The national Sample Survey, Nineteenth Round, Caly 1964 - June 1965, Number 179, Tables with Notes on Consumer Expenditure, Cabinet Secretariat, Government of India, New Delhi, 1971, Table 1.3.0. pp.19-21. The yearly percaput expenditure is derived from the monthly average for each class given in the Table 1.3.0.

It may be noted that hearly 50 per cent of the rural population in Kernia reported an annual per capita consumer expenditure of 2s.196.60 or more during 1964-65. The average income per caput among the sample families covered by the diet surveys in 1965, 1966 1967 and 1968 come to 2s.190, As.210, As.216 and As.165 respectively. From the above we may presume that the diet survey sample consisted

predominently of low-income families in the State. We should, however, make some allowances for under-reporting of income, especially since the investigators adopted a rough and ready method of obtaining information on income without any deliberate probing and cross checking. Notwithstanding the above, the sample seems to be heavily weighted in favour of low-income families.

(b) The intake of food among the sample families survyed in Kerala is summaried in Table 3.

Table 3: Average Intake of Foodstuffs

(Grams per caput)

Foodstuff	1965	1966	1967	1968	I.C.M.R.Expert Committee Reco- mmendations(1968)
lice	216.8	363.2	264.0	237.4	
Theat		33.2	76.0	78.3	
Willets & other cercals.	• • • •	20.9	••••	••••	
lotal cereals	297.8	417.3	340.0	315.7	400.01
Pulses and legumes	6.8	30.2	14.0	33.1	85.00
leafy vegetables	0.9	7.0	5.0	8.7	114.00
ther vegetables*	165.6	191.9	172.5	224.1	170.00
kuit	12.8	30.6	33.0	53.5	35 400
	36.3	66.9	43.0	48.3	284.00
lesh foods	88.8	40.0	37.3	44.3	125.00
Mts and oils	3.4	7.4	8.6	44.3**	.00
gar and Jaggery indiments and the		21.5	22.9 14.3	21.3 15.1	57.00

urce: Report of Nutrition Work Done in States, 1965,1965 and 1967 op.cit; Annual Report on Nutrition Activities carried out in the States and Union Territories for the year 1968, op.cit.

^{*} Includes roots and tubers

^{**} Includes oilnuts.

The dist is seen to be dominated by cereals and starchy roots, especially rice and tapioca. However, even in the case of cereals there is a substantial deficiency in terms of the minimum recommended by the I.C.M.R. But this gap is to some extent composated by the intake of tapioca included in the category of "other vegetables". The average intake of protective foods such as pulses and legumes, leafy vegetables, and milk and milk products falls far short of the recommended allowances. The intake of flesh food also leaves much to be desired. However, the low-income bias of the sample and the omission of food taken outside the homes by members of the sample families may be borne in mind in this connection. Further, as pointed out elsewhere, the balanced diet proposed by the I.C.M.R. is unrealistic and ambitious; nor are the recommendations based onthe most economical sources of different nutrients. 14

The nutrient values of food intake listed above are given in Table 4.

Table 4: Average Intake of Nutrients. Per Caput

E=====================================	=======	======	=======================================	=======	
Nutrients	1965	1966	1967	1968	I.C.M.R.Expert Committee Recommendations (1968)
Calories Protein (gm.)	1683	2167	1633	1970	2400-3900
Animal	20.5	10.2	9.3	9.5	
Vegetable	20.5 29.9	43.6	35.7	37.4	
Total		53.8	45.0	48.9	44-55
Fats (gm.)	24.8	24.3	26.0	30.3	
Calcium (mg.)	282	330	260	410	1000
Phosphorus (mg.)	1163	1430	1090	1080	
Iron (mg.)0	17	21	18	21	∠ ∪ - .30
Vitamin A'(I,V.)	326	1230	1034	1747	3000 1000
Thianin (mg.)	1.1	1.5	1.4	1.5	1.0-2.0
Riboflavin (mg.)	0.3	0.5	0.7	0.6	
Nicotenic Acid (mg.)14.7	18 9	13.3	17.1	4.0-19.0
Vitamin C (mg.)	12	15	25	32	

Source: Ibid.

^{14.} P.G.K. Panikar, Economics of Nutrition, Economic and Political Tookly, Anual Number, 1971.

It may be noted that the normal intake of protein, iron thinmins, and nicotenic acid is as high as the recommended allowances. Deficiency is mostly present in respect of calories and Vitamin A. Perhaps, when allowance is made for the defects in sampling and onumeration, the average intake of calories for the population as a whole should be as high as the required minimum.

(c) The foregoing analysis of food balance sheet and food consumption survey data for Kerala suggest that, on the average, the per caput availability and intake of food in the State are just about sufficient to meet the minimum nutritional requirements of all. It goes without saying that if the overall availability and intake are just as high as the recommended allowances, there is apt to be undernourishment and malnourishment among certain sections of the population. The extent of hunger in such an economy would depend upon the degree of inequality in the distribution of income, wealth and consumer expenditure in the community, although the degree of inequality in the intake of food is generally observed to be less than the inequality in the distribution of consumer expenditure, income and wealth. Be that as it may, we shall examine some of the available data on the pattern of food intake among different income groups.

Contd....

Table 5: Food Consumption in Sample Households
Cf Different Income Groups. (1968)

Grams per CU)

	Per Ca	pita Inc	ome per	Month (As.)	Desiroable
Commodity	Below 20	20-40	40-80	Above 80	intake(gm. NAC Allowa (gm.)
ice	174.1	229.1	399.5	437.4	
heat	82.4	97.6	103.6	94.0	
otal cereals	156.5	_		531.4	400
ulees/lagumes	14.6	23.7	46.9	75.9	85.0
eafy vegetables	6.4	6.0	11.1	21.6	114.0
oots and tubers	245.4		178.6	142.8	
ther vegetables			104.6	108.9	
ruits.	10.9	27.7	73.5	139.1	85.0
egetable oil and	cil				
	nuts15.4	37.4	55.5	92.3	57.0*
ilk and milk prod	ducts 9.7	20.9	50.8	132.2	284.0
lesh foods	37.9	46.4		78.1	125.0
ugar and Jaggery	16.3	18.8		38.5	57.0
ondiments	13.3	12.9	12.9	24.0	

Source: Annual Report on Nutrition Activities., op.cit.

The above table brings out many significant points on the dietry patterns of families belonging to different income groups. First, the average intake of food by members of the lowest income group of families is inadequate in quantity and poor in quality. The diet of this class is dominated by cereals and starchy roots with very little of protective foods like legumes, fruits, milk, etc. Second, the intake of food varies directly with income, andnaturally so; as the income rises, both thequantity and quality of the diet improve. There is considerable inequality in the distribution of most food items; this is especially so with regard to rice, pulses, flesh foods, fruits milk and milk products.

The estimated nutrient values of the food intake among different income groups are given in Table 6.

^{*} Includes oil nuts.

Table 6: Intake of Mutrient per Comsumption Unit Among Different Income Groups.
(1968)

Nutrients	Monthly Income per capita					
	BelowRs.20	Rs.20-40	Rs. 40-80	Rs.80 &above		
Calcries	1528	1956	2517	3455		
Proteins (gm.)	37.4	48.7	56.8	91.0		
Calcium (mg.)	488.7	656.5	920.9	1385.3		
Iron (mg.)	20.8	16.0	34.5	47.4		
Vitamin A (I.V.)	907.4	985.9	1694.3	3145.4		
Thiamine (Mg.)	1.0	1.3	1.8	2.4		
Riboflavin (mg.)	0.6	0.8	1.0	1.4		
Nicotinic Acid (mg.)	13.3	16.6	21.3	29.0		
Vitamin C (mg.)	98.5	97.7	114.5	124.5		

It is seem that the daily intake of calories, proteins, and other nutrients is totally inadequate among persons of the lowest income class. Undernourishment and malnourishment are prevalent to some extent in the next income group also viz., families where per capita fincome ranges from Rs.20 to Es.40. The nutrition status is seem to improve steadily thereafter. The intake of calories and protein seems to attain the desirable minimum within the monthly per per capita income range of Rs.40-80. The nutrition status of the top income class is quite comfortable.

The results of the diet survey bring into bold relief the fact that there are considerable inequalities in the distribution of food consumption among families belonging to the different income groups and as a consequence the extent of undernourishment and male intrition is severe among the low-income groups who constitute a sizeable proportion of the State's Population.

SUMMARY AND CONCLUSIONS

The foregoing attempt at estimating the availability and intake of food in Kerala on the basis of the food balance sheet and results of diet surveys carried out in the State in the sixties bring out the following facts: (i) The overall availability and intake of food are just about sufficient to provide on the average the required minimum of calories. proteins and other essential nutrients. (ii) The typical diet is unbalanced, characterised by the predominance of cereals and tubers on the one hand, and inadequacy of protective food items such as leafy and other vegetables, pulses, eggs, meat milk and milk products, etc., on the other, (iii) The distribution of available food, as is to be expected, is unequal. (iv) Given the fact that the average per caput availability intake is just the bare minimum, and that there is considerable inequality in its distribution, there is apt to be severe under nutrition and malnutrition among certain sections of the population, though due to some serious lacunae in the available da [arising from defects in the techniques of sampling and enumera it is not possible to estimate the extent of hunger in Kerala. However, there is evidence to show that the problem of undernutrition and malnutrition is indeed grave for a darge proportion of the population, as the results of the diet survey reveal.

Undernourishment and malnutrition are due partly to underproduction and partly to unequal distribution; and the solution to the problem should be sought on both fronts.

production of all foods, especially protective foods, should be stepped up so much that they become abundant and cheap enough for the poorer sections of the population to buy. At the same time, productive employment and income of the masses should grow so that they have purchasing power to obtain nutritious foods.

Thile recombling our efforts to step up the output of food, we must also give adequate attention to the equitable distribution of available supply. The experience of some countries like the United Kingdom during the last world war shows that a nation can manage with greatly reduced food supplies during emergencies, if distributed equally. It is well-known that during that war, the general standard of health in the United Kingdom registe ed a perceptible improvement although the per capita intake of food deteriorated both in quantity and variety. The case for rdistribution of food in India today is as strong as that for retioning in an economically, nutritionally advanced country dring the war time. Here the problem is of course more acute an chronic. More over , the main thrust of the Fifth Five YearPlan is on the removal of poverty and one of the instrumens for achieving Garibi Hatao is reduction of inequality. The order of "levelling up and levelling down" indicated in the revised vrsion of the Approach to the Fifth Five Year Plan has only cosmtic effect. Instead of tinkering with a proxy like consumer expenditure, why not make a direct attack on hunger, which is he essence of poverty, through redistributing food?

Futher, it is now accepted that the intake of different nutrients any person in excess of his requirements does him no good; the contrary, it can cause him serious health problems. Thefore, a redistribution of food will make everybody better of both the undernourished and the obese. The proposal

for redistribution generally meets with resistance on the ground that even if the available supply of food is evenly distributed there will not be, enough to go round. This reasoning only betrays a reluctance to face the issue boldly. The findings of the present study show that the overall availability or food is about sufficient to provide the requisite minimum of essential nutrients. On the contrary, the smaller the supply of an essential item like food, greater secens to be the need for its equitable distribution. The fact of the matter is that under the present dispensation those who need more food get less. the ultimate solution lies in increasing output; but this is a relatively long-term solution. But the problem of undernourishment demands an immediate solution, the only folicy instrument of which is a redistribution of available food. Further, increased production in underdeveloped countries like India itself hinges upon reduction of inequalities in distribution, especially in that of food intake, since nutritional inadquacy of large sections of the population is a deterrant to increased effort on their part. Unfortunately the Government's mirition policy, as indicated in the Five Year Plans, evades this issue and socks remedy through a series of programmes like nutrition education. production of semi-conventional food preparation, etc., whose impact on the nutrition level of the poorer sections of the population is extremely doubtful.

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